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Message Text

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APPROVED BY:IO:MMCNAULL
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FM SECSTATE WASHDC
TO ALL NEAR EASTERN AND SOUTH ASIAN DIPLOMATIC POSTS IMMEDIATE
AMEMBASSY SOFIA IMMEDIATE
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DAMASCUS TEL AVIV USUN OCTOBER 29, 1974 REPEATED TO YOU QUOTE

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E.O. 11652:N/A
TAGS: ORG, OCON' UNESCO
SUBJECT: UNESCO 18TH GENERAL CONFERENCE: ARAB RESOLU-
TION SEEKS SANCTION OF GOI FOR JERUSALEM
EXCAVATIONS

REF: PARIS 15401 OF JUNE 24, L974

1. DRAFT RESOLUTION (18 C/SHC/4) ON ISRAELI EXCAV-
ATIONS IN JERUSALEM WAS DISTRIBUTED OCTOBER 29 FOR
CONSIDERATION NOVEMBER 4 AT SPECIAL SESSION OF SOCIAL
SCIENCES COMMISSION AT WHICH DG MAHEU WILL SPEAK.
CO-SPONSORS PREDICTABLY INCLUDE ALL ARAB MEMBER STATES
USSR, BULGARIA, CZECHOSLOVAKIA BUT, ALSO SEVERAL NON-
ARAB MOSLEM COUNTRIES (AFGHANISTAN, BANGLADESH, INDO-
NESIA, MALAYSIA AND PAKISTAN). FULL TEXT CONCLUDES THIS
TELEGRAM. RESOLUTION BASED ON 94 EXBD DECISION 4.41
(SEE REFTEL FOR BACKGROUND).

2. FINAL AND MOST IMPORTANT OPERATION PARAGRAPH OF
TEXT WOULD HAVE DIRECTOR GENERAL WITHHOLD UNESCO FURTHER
ASSISTANCE TO ISRAEL IN ORGANIZATIONS SUBSTANTIVE
ACTIVITIES UNTIL SUCH TIME AS ALLEGED GOI NON-COMPLIANCE
WITH PREVIOUS UNESCO RESOLUTIONS ON ISSUE IS CORRECTED.
HEAD OF ISRAELI DELEGATION TO GENERAL CONFERENCE (BAR
YAACOV, HEAD OF ISRAELI FORNMIN DIRECTORATE OF INTER-
NATIONAL ORGANIZATIONS AFFAIRS) CALLED ON PERMREP TO
ADVISE OF DR'S DISTRIBUTION AND CONSULT ON TACTICS.

3. BAR YAACOV SAID LANGUAGE OF SANCTION WAS SAME AS
THAT USED TOWARDS FORMER PORTUGUESE GOVERNMENT AND WAS
INITIAL STEP TOWARDS ULTIMATE EXCLUSION OF GOP FROM
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EFFECTIVE PARTICIPATION IN UNESCO. BAR YAACOV FLATLY
STATED THAT, IF NEED BE, GOI RELUCTANTLY READY TO LIVE
WITH MOST INTEMPERATE OF ARAB DENUMCIATIONS PROVIDED
THESE DID NOT EXTEND TO CONCRETE ACTIONS AGAINST GOI.
HE STATED THAT GOI, IN ESSENCE, WELL AWARE THAT "NAMES
CAN NEVER HURT US."

4. BAR YAACOV FURTHER EXPRESSED VIEW, AND PERMREP CON-
CURRED, THAT MOST REALISTIC OBJECTIVE THEREFORE WAS TO
SEEK DELETION OF ANY CONCRETE DIRECTIVE TO DIRECTOR
GENERAL TO IMPLEMENT SANCTIONS, ALTHOUGH TRADE-OFF WOULD
LIKELY HAVE TO BE RETENTION OF HARSH RHETORIC IN RESO-
LUTION. ACCORDINGLY BAR YAACOV HAS BEGUN NECESSARY CON-

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TACTS WITH KEY THIRD WORLD MODERATES AMONG UNESCO MEMBER STATES REPRESENTATION BY CALLING ON MEXICAN AMBASSADOR CUEVAS-CANCINO. LATTER REPORTEDLY REACTED THAT ARABS HAVE "GONE TOO FAR" IN SEEKING ABOVE CITED ACTION. BAR YAACOV WILL ALSO CALL ON JAMAICA BOARD MEMBER (WYNTER) WHO, AS DEPARTMENT WILL RECALL, WAS PRINCIPAL ARCHITECT OF MAJOR MODERATION OF 94TH EXBD RESOLUTION THIS ISSUE CITED PARA 1.

5. PENDING SOUNDINGS OTHER DELEGATIONS, PERMDEL HOPEFUL

THAT REPORTED MEXICAN REACTION WILL BE ECHOED AMONG MAJORITY OF MEMBER STATES SO THAT TEXT CAN BE AMENDED TO MORE ACCEPTABLE LANGUAGE. BAR YAACOV CONCURRED THAT BEST ROLE FOR U.S. WOULD BE DISCREET BEHIND THE SCENES CONTACTS, IN SUPPORT ISRAELI LEAD, WITH OBJECTIVE OF GETTING OPERATIVE PARAS IMPROVED TO POINT OF ACCEPTABILITY. ATTITUDES OF WEST EUROPEANS AND MOST ESPECIALLY THIRD WORLD MODERATES WILL BE CRUCIAL.

6. ISRAELI POSITION MAY BE DIFFICULT FOLLOWING RECENT PLO DEBATE WHERE TOUGH ISRAELI SPEECH PLAYED UPON ATROCITIES OF PLO AND LIKELY TO HAVE ALIENATED SOME THIRD WORLD DELEGATIONS PARTICULARLY THOSE OF AFRICA. AGAIN, KEY TO VOTE WILL BE ABILITY CONVINCE AFRICANS NEED FOR MODERATION. UNFORTUNATELY, ISRAEL HAS LITTLE CAPITAL ON WHICH TO DRAW. A MORE MODERATE APPROACH BY ISRAEL IN PLO DEBATE WOULD PROBABLY HAVE BEEN HELPFUL,
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ESPECIALLY SINCE OUTCOME OF ISSUE WAS NEVER IN SLIGHTEST DOUBT. THIS HEIGHTENS VIEW, OFTEN EXPRESSED BY USDEL THAT ISSUES CANNOT BE VIEWED IN ISOLATION BUT HAVE RIPPLE EFFECT AND MUST BE LOOKED AT IN TERMS OF TOTAL CONTEXT OF CONFERENCE. TIMING OF THIS ISSUE MAY COINCIDE WITH REGIONAL ISSUE WHICH IS OF IMPORTANCE TO US AND CANADA AND MAY WELL INFLUENCE THAT VOTE.

7. TEXT FOLLOWS:

"SUBMITTED BY JORDAN, TUNISIA, SUDAN, OMAN, LIBYA, MAURITANIA, UNITED ARAB EMIRATES, ALGERIA, SYRIA, QATAR, EGYPT, YEMEN, BAHRAIN, IRAQ, LEBANON, MOROCCO, DEMOCRATIC YEMEN, SAUDI ARABIA, SOMALIA, KUWAIT, BANGLADESH, UNION OF SOVIET SOCIALIST REPUBLICS, CZECHOSLOVAKIA, MALAYSIA, AFGHANISTAN, PAKISTAN, UKRAINIAN SOVIET SOCIALIST REPUBLIC, YUGOSLAVIA, INDONESIA, BULGARIA, SRI LANKA, GERMAN DEMOCRATIC REPUBLIC, BYELORUSSIAN SOVIET SOCIALIST REPUBLIC, POLAND"

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"IMPLEMENTATION OF THE RESOLUTIONS OF THE GENERAL CONFERENCE AND DECISIONS OF THE EXECUTIVE BOARD CONCERNING THE PROTECTION OF CULTURAL PROPERTY IN JERUSALEM"

"THE GENERAL CONFERENCE,

TAKING INTO ACCOUNT THE IMPORTANCE ATTACHED BY UNESCO, IN ACCORDANCE WITH ITS CONSTITUTION, TO THE PROTECTION AND PRESERVATION OF THE WORLD HERITAGE OF MONUMENTS OF HISTORIC OR SCIENTIFIC VALUE,

TAKING INTO ACCOUNT ALSO RESOLUTION 2253 OF 4 JULY 1967 AND RESOLUTION 2254 OF 14 JULY 1967 ADOPTED BY THE UNITED NATIONS GENERAL ASSEMBLY CALLING ON ISRAEL TO NULLIFY THE MEASURES IT HAS TAKEN TO CHANGE THE STATUS OF THE CITY OF JERUSALEM AND TO REFRAIN FROM THEM IN THE FUTURE, AND SECURITY COUNCIL RESOLUTION 267 OF 3 JULY 1969 AND RESOLUTION 268 OF 25 SEPTEMBER 1971 EXPRESSING REGRET AT ISRAEL'S DISREGARD OF THE UNITED NATIONS RESOLUTIONS ON THE PRESERVATION OF THE STATUS

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OF JERUSALEM,

AWARE OF THE EXCEPTIONAL IMPORTANCE OF THE CULTURAL PROPERTY IN THE OLD CITY OF JERUSALEM, NOT ONLY TO THE COUNTRIES DIRECTLY CONCERNED BUT TO ALL HUMANITY, ON ACCOUNT OF THEIR UNIQUE CULTURAL, HISTORICAL AND RELIGIOUS VALUE,

RECALLING THAT SINCE THE FIFTEENTH SESSION OF THE GENERAL CONFERENCE (1968) THE ORGANIZATION HAS URGENTLY CALLED ON ISRAEL TO DESIST FROM ANY ARCHAEOLOGICAL EXCAVATIONS IN THE CITY OF JERUSALEM AND FROM ANY ALTERATION OF ITS FEATURES OR ITS CULTURAL AND HISTORICAL CHARACTER, PARTICULARLY WITH REGARD TO CHRISTIAN AND ISLAMIC RELIGIOUS SITES (RESOLUTIONS 3342 AND 3343 (14 C) AND DECISIONS 442 (82 EX), 431 (83 EX), 4.3.1 (88 EX), 4.4.1 (89 EX), 4.3.1 (90 EX) AND RESOLUTION 3422 (17 C)),

BEARING IN MIND THAT, AT ITS SEVENTEENTH SESSION, THE GENERAL CONFERENCE (RESOLUTION 3.422):

'(A) NOTED THAT ISRAEL PERSISTS IN NOT COMPLYING WITH THE RELEVANT RESOLUTIONS AND THAT ITS ATTITUDE PREVENTS THIS ORGANIZATION FROM UNDERTAKING THE MISSION WHICH IS INCUMBENT UPON IT UNDER THE TERMS OF THE CONSTITUTION;

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(B) INVITED THE DIRECTOR-GENERAL TO CONTINUE HIS EFFORTS TO ESTABLISH THE EFFECTIVE PRESENCE OF UNESCO IN THE CITY OF JERUSALEM AND THUS MAKE POSSIBLE THE ACTUAL IMPLEMENTATION OF THE RESOLUTIONS ADOPTED BY THE GENERAL ASSEMBLY AND THE EXECUTIVE BOARD FOR THAT PURPOSE',

RECALLING THAT THE EXECUTIVE BOARD, AT ITS 94TH SESSION (RESOLUTION 4.4.1):

(A) WAS CONVINCED BY THE PURPORT OF THE DIRECTOR-
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GENERAL'S REPORT ON THE MISSION OF HIS REPRESENTATIVE TO THE CITY OF JERUSALEM THAT 'ISRAEL PERSISTS IN NOT COMPLYING WITH THE RELEVANT RESOLUTIONS AND THAT ITS ATTITUDE PREVENTS THIS ORGANIZATION FROM UNDERTAKING THE MISSION WHICH IS INCUMBENT UPON IT UNDER THE TERMS OF ITS CONSTITUTION;

(B) CONDEMNED ISRAEL'S PERSISTENT VIOLATION OF THE RESOLUTIONS ADOPTED BY THE GENERAL CONFERENCE AND THE EXECUTIVE BOARD IN THIS REGARD;

(C) HAS SUBMITTED THE MATTER TO THE GENERAL CONFERENCE TO TAKE SUCH APPROPRIATE MEASURES AS ARE WITHIN ITS COMPETENCE;

WHEREAS ISRAEL, IN PERSISTENTLY VIOLATING THE RESOLUTIONS ADOPTED BY THE GENERAL CONFERENCE AND THE EXECUTIVE BOARD WITH A VIEW TO PRESERVING THE CULTURAL HERITAGE OF THE CITY OFJERUSALEM, DEFIES WILFULLY AND BAREFACEDLY THE WORLD CONSCIENCE AND THE INTERNATIONAL COMMUNITY,

WHEREAS THE GENERAL CONFERENCE CANNOT REMAIN PASSIVE BEFORE ISRAEL'S CONTINUOUS PERSISTENCE IN VIOLATING ITS RESOLUTIONS,

GUIDED BY PRECEDENTS ADOPTED BY THE GENERAL CONFERENCE SINCE ITS FOURTEENTH SESSION UPON THE PERSISTENT VIOLATION OF ITS RESOLUTIONS AND THE VIOLATION OF THE AIMS STIPULATED IN THE CONSTITUTION (RESOLUTIONS II (14 C) 9.12 AND 9.14 (15 C), 8 (16 C) AND 10.1 (17 C)),

1. REAFFIRMS ALL THE RESOLUTIONS MENTIONED ABOVE AND INSISTS ON THEIR IMPLEMENTATION;

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2. CONDEMNS ISRAEL FOR ITS ATTITUDE WHICH IS CONTRA-
DICTORY TO THE AIMS OF THE ORGANIZATION AS STATED
IN ITS CONSTITUTION BY ITS PERSISTENCE IN ALTERING
THE HISTORICAL FEATURES OF THE CITY OF JERUSALEM
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AND BY UNDERTAKING EXCAVATIONS WHICH CONSTITUTE A
DANGER TO ITS MONUMENTS, SUBSEQUENT TO ITS ILLEGAL
OCCUPATION OF THIS CITY;

3. INVITES THE DIRECTOR-GENERAL TO WITHHOLD ASSISTAN-
CE FROM ISRAEL IN THE FIELDS OF EDUCATION, SCIENCE
AND CULTURE UNTIL SUCH TIME AS IT SCRUPULOUSLY RE-
SPECTS THE AFOREMENTIONED RESOLUTIONS AND DE-
CISIONS." STONE UNQUOTE INGERSOLL

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TAGS: PORG, OCON, XX, IS, UNESCO
To: ALL NEAR EASTERN AND SOUTH ASIAN DIPLOMATIC POSTS
SOFIA
PRAGUE
BUDAPEST
MOSCOW
BUCHAREST
WARSAW IMMEDICTE

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BELGRADE
NEW DELHI
DAKAR
COLOMBO
ADDIS ABABA
KINSHASA
MOGADISCIO
ACCRA
LAGOS
NAIROBI
LUSAKA
ABIDJAN
MONROVIA
ISLAMABAD
DACCA
JAKARTA
KUALA LUMPUR
XMT AMMAN
BEIRUT
CAIRO
DAMASCUS
TEL AVIV
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